96TH CONGRESS 1ST SESSION

H. R. 2468

To provide for the installation of telecommunications devices for the deaf in agencies of Federal, State, and local governments, in offices of Members of Congress, and in other locations.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 27, 1979

Mrs. Spellman introduced the following bill; which was referred jointly to the Committees on Government Operations and House Administration

A BILL

To provide for the installation of telecommunications devices for the deaf in agencies of Federal, State, and local governments, in offices of Members of Congress, and in other locations.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "Deaf Services Act".
- 4 FINDINGS
- 5 SEC. 2. The Congress finds that—
- 6 (1) it is of critical importance to this Nation that
- 7 equality of opportunity, equal access to all aspects of

1	society, and equal rights guaranteed by the Constitu-
2	tion be provided to all individuals with handicaps;
3	(2) equal access to government is essential to
4	insure that all individuals are protected in their first
5	amendment right to petition the government for a re-
6	dress of grievances, and to insure that all individuals
7	are able to obtain information needed by them to deal
8	with increasingly complex government regulations;
9	(3) instantaneous communication with government
10	agencies by the use of telephone is available to a large
11	majority of citizens, but is not available to deaf persons
12	who must resort to more expensive and time-consum-
13	ing procedures to deal with government;
14	(4) there currently exists at a reasonable cost the
15	technology to transmit printed information instanta-
16	neously by use of an electronic device coupled to a
17	standard telephone, and the widespread adoption of
18	this technology by agencies would better enable deaf
19	persons to communicate with all levels of government
20	on an equal basis; and
21	(5) it is, therefore, the policy of Congress that this
22	technology be adopted in as many agencies and offices
23	of Federal, State, and local governments as possible to
24	provide deaf persons with greater access to

25

government.

1	DEFINITIONS
2	SEC. 3. As used in this Act, the term—
3	(1) "agency" means any agency as defined by
4	section 551(1) of title 5, United States Code;
5	(2) "deaf persons" means any person whose hear-
6	ing is totally impaired or whose hearing is so seriously
7	impaired as to prevent the person from understanding
8	telephonic communications when spoken in a normal
9	conversational tone;
10	(3) "Member of Congress" means any Member of
11	the Senate or House of Representatives, Delegate to
12	the House of Representatives, or the Resident Com-
13	missioner from Puerto Rico;
14	(4) "Secretary" means the Secretary of the De-
15	partment of Health, Education, and Welfare;
16	(5) "telecommunications device for the deaf" or
17	"telecommunications device" means any equipment
18	which would permit two-way communication of tex-
19	tural messages in alphanumeric form by telephone
20	lines.
21	TITLE I—INSTALLATION OF TELECOMMUNICA-
22	TIONS DEVICES IN FEDERAL AGENCIES AND
23	IN OTHER LOCATIONS
24	SEC. 101. (a) The Secretary shall select at least five
25	agencies of the Federal Government with which deaf persons

- 1 have the greatest need for communication, including, but not
- 2 limited to, the Department of Health, Education, and Wel-
- 3 fare, the Department of Labor, and the Internal Revenue
- 4 Service, and shall have installed in each such agency and its
- 5 regional offices a telecommunications device for the deaf.
- 6 Such telecommunications devices shall be used primarily to
- 7 receive calls from deaf persons seeking information from such
- 8 agencies, but shall also be available for the use of deaf per-
- 9 sons in communicating with any of the other agencies and
- 10 offices in which telecommunications devices are installed
- 11 under this Act.
- 12 (b) The selection of agencies under this section shall be
- 13 made by the Secretary after consultation with the Deafness
- 14 and Communicative Disorders Office of the Department of
- 15 Health, Education, and Welfare; the National Center for
- 16 Law and the Deaf; the National Association of the Deaf; and
- 17 other appropriate organizations and individuals with special
- 18 knowledge of the problems of deaf persons.
- 19 Sec. 102. (a) The Secretary shall select not less than
- 20 one hundred locations, other than those selected under sec-
- 21 tion 101, and shall install in each a telecommunications
- 22 device for the deaf which shall be available to deaf people for
- 23 their use in communicating with the agencies selected under
- 24 section 101, with State agencies selected under title Π , and

- 1 with Members of Congress who choose to install such a tele-
- 2 communications device under title III.
- 3 (b) The selection of locations under this section shall be
- 4 made with the objective of providing access to telecommuni-
- 5 cations devices to as many deaf persons as possible. In ac-
- 6 cordance with this objective, the Secretary shall identify and
- 7 give priority to areas where relatively large numbers of deaf
- 8 persons reside, and shall avoid selecting locations so close to
- 9 each other or to an agency selected under section 101 as to
- 10 cause an unnecessary duplication of service. The Secretary
- 11 shall select at least one location in each State.
- 12 Sec. 103. (a) The Secretary shall make the selections of
- 3 agencies and locations required by this title, and shall begin
- 14 installation of the telecommunications devices for the deaf not
- 15 later than one year after the date of enactment of this Act.
- 16 (b) The Secretary shall complete the installation of the
- 17 telecommunications devices required by this Act not later
- 18 than two years after the date of enactment of this Act.
- 19 Sec. 104. (a) The Secretary shall make all reasonable
- 20 efforts to inform deaf persons of the availability of the tele-
- 21 communications devices installed under this Act. The Secre-
- 22 tary shall disseminate information as widely as possible to
- 23 local organizations and associations of the deaf which shall
- 24 (1) state the purpose of such telecommunications
- 25 devices;

and the contract of the seasons and the seasons are seasons as the seasons are seasons are seasons as the seasons are seasons are seasons as the seasons are seasons are seasons are seasons are seasons are seasons as the seasons are seasons are seasons are seasons are seasons as the seasons are se

1	(2) state the cost of such telecommunications de-
2	vices to the user; and
3	(3) list all the agencies, offices of Members of
4	Congress, and other locations in which such telecom-
5	munications devices have been installed under this Act.
6	(b)(1) The Secretary shall issue easily understandable
7	instructions for the use of telecommunications devices for the
8	deaf to each agency, office, or location in which they are
9	installed under this title.
10	(2) The Secretary shall require by regulation that at
11	least one employee at each location at which telecommunica-
12	tions devices are installed under section 102 be able and
13	available to assist deaf persons in the use of such devices
14	during normal working hours.
15	SEC. 105. Each agency, office, or location in which a
16	telecommunications device is installed under this title shall
17	keep such records as may be required by the Secretary by
18	regulation for purposes of the report prepared under section
19	401 of this Act.
20	SEC. 106. There are authorized to be appropriated such
21	sums as may be necessary to carry out the provisions of this
22	title.
23	TITLE II—GRANTS TO STATES
24	SEC. 201. The Secretary shall make a grant to any
25	State or local government meeting the requirements of this

1	title for the purpose of installing telecommunications devices
2	for the deaf in its agencies and in other locations for the use
3	of deaf persons in communicating with all levels of govern-
.4	ment.
5	Sec. 202. (a) Any State or local government seeking a
6	grant under this title shall make an application to the Secre-
7	tary, in accordance with such terms and conditions as the
8	Secretary may prescribe.
9	(b) Such application shall state the agencies of govern-
10	ment and the other locations in which the State or local gov-
11	ernment proposes to install the telecommunications devices
12	for the deaf.
13	(c) Such application shall make assurances that such
14	State or local government—
15	(1) will provide 25 per centum of the funds re-
16	quired to install and operate such telecommunications
17	devices;
18	(2) will install only telecommunications devices
19	meeting quality standards set by the Secretary and
20	prescribed by regulation;
21	(3) will make all reasonable efforts to inform deaf
22	persons of the availability of such telecommunications
23	devices including the dissemination of information
24	which states the purpose of such telecommunications
25	devices and the cost to the user, and lists all the agen-

1	cies and locations in which such telecommunications
2	devices are to be installed;
3	(4) will provide that at least one employee at each
4	agency and location at which such telecommunications
5	devices are installed is able and available to assist deaf
6	persons in the use of such devices during normal work-
7	ing hours; and
8	(5) will keep any records required by the Secre-
9	tary for purposes of the report under section 401 of
10	this Act.
11	SEC. 203. Upon approval of the application under sec-
12	tion 202, the Secretary shall make a grant of 75 per centum
13	of the cost of installing and operating the telecommunications
14	devices for the deaf for the first year of operation.
15	SEC. 204. Continuing grants for the operation of the
16	telecommunications devices installed under this title shall be
17	made each year, based upon a renewal application filed by
18	the State or local government, in accordance with such terms
19	and conditions as the Secretary may prescribe, which proves
20	to the satisfaction of the Secretary that the assurances re-
21	quired by section 202 have been met and will continue to be
22	met in the year for which the continuing grant is sought.
23	SEC. 205. The Secretary shall seek the cooperation of
24	the Administrator of General Services in having transferred
25	to States any telecommunications devices for the deaf catego-

- 1 rized as Federal surplus property, under section 203(j) of the
- 2 Federal Property and Administrative Services Act of 1949
- 3 (40 U.S.C. 484(j)). Such surplus shall be transferred, to the
- 4 extent available, to States that have made application for
- 5 such telecommunications devices under section 202, and shall
- 6 be distributed among those States in an equitable manner.
- 7 Sec. 206. (a) There are authorized to be appropriated
- 8 such sums as may be necessary to carry out the provisions of
- 9 this title.
- 10 (b) If sums appropriated in any fiscal year are not suffi-
- 11 cient to carry out the provisions of this title, the Secretary
- 12 shall ratably reduce the grants made to all State and local
- 13 governments whose applications are approved. If additional
- 14 funds are made available for such year they shall be used to
- 15 ratably increase the amount paid to each such government.
- 16 TITLE III—INSTALLATION OF TELECOMMUNICA-
- 17 TIONS DEVICES IN OFFICES OF MEMBERS OF
- 18 CONGRESS AND IN THE CAPITOL
- 19 Sec. 301. Any Member of Congress shall be provided
- 20 with a telecommunications device for the deaf upon a written
- 21 request to the Committee on House Administration of the
- 22 House of Representatives or the Committee on Rules and
- 23 Administration of the Senate.
- SEC. 302. The Architect of the Capitol shall install at
- 25 the central switchboard in the United States Capitol a tele-

communications device for the deaf, and there shall be at least one employee trained in the use of such device available during normal working hours to provide assistance to deaf persons. SEC. 303. There are authorized to be appropriated such sums as may be necessary to carry out the provisions of this title. TITLE IV—REPORT TO CONGRESS 8 SEC. 401. The Secretary shall prepare a report for Con-9 gress, not later than two years after the installation of the first telecommunications device under this Act, which shall— (1) present the statistics kept at each agency, 12 office, and location on the use of the telecommunica-13 tions devices; 14 (2) analyze the efficacy of the programs to install 15 telecommunications devices under titles II and III in 16 light of such statistics; 17 (3) make recommendations on the continuation 18 and expansion of such programs; and 19 (4) assess any new developments in the technol-20 ogy of telecommunications devices for the deaf, and 21means of adopting such developments in existing and 22 future telecommunications devices for which funding is 23 provided by the Congress. 24